

1 Los Angeles Superior Court, Dept. 12  
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**FILED**  
Superior Court of California  
County of Los Angeles

**JUN 29 2015**

Sherri R. Carter, Executive Officer/Clerk  
By Bettina M. Baker Deputy  
Bettina M. Baker

7 SUPERIOR COURT OF THE STATE OF CALIFORNIA  
8 FOR THE COUNTY OF LOS ANGELES

10 CITIZENS FOR ENFORCEMENT OF )  
11 PARKLAND COVENANTS and JOHN )  
A. HARBISON )  
Plaintiffs, )  
12 vs. )  
13 CITY OF PALOS VERDES ESTATES, a )  
14 municipal corporation, PALOS VERDES )  
HOMES ASSOCIATION, a California )  
15 corporation; ROBERT LUGLIANI and )  
16 DORIS LUGLIANI, as co-trustees of THE )  
LUGLIANI TRUST; THOMAS J. LIEB, )  
17 TRUSTEE, THE VIA PANORAMA )  
TRUST U/DO MAY 2, 2012 and DOES )  
1 through 20 )  
18 Defendants )

CASE NO. BS 142768

**SUMMARY JUDGMENT RULING ON  
CROSS MOTIONS FOR SUMMARY  
JUDGEMENT/ADJUDICATION**

20 The Plaintiff and the City of Palos Verdes Estates (hereinafter the "City") have filed cross-  
21 motions for summary judgment. By this ruling, the court grants the motion of plaintiff, John A.  
22 Harbison (hereinafter "plaintiff") for summary judgement as against all defendants and denies City's  
23 cross-motion.

24 The court is also granting the summary judgment motion in favor of the Citizens for  
25 Enforcement of Parkland Covenants (hereinafter "Citizens" or plaintiff) even though it is not pled  
26 in the Second Amended Complaint that this "association" is made up of property owners in the City  
27 because the evidence submitted in connection with the Motion indicates that approximately 10 of the  
28 members of Citizens are in fact property owners in the City. The court recognizes that it may be that

1 the gap between pleading and fact cannot be overlooked in this manner, but “it only takes one.”  
2 Although only plaintiff Harbison has been identified in the amended Complaint as a property owner,  
3 that is enough for “standing” and for him to proceed and to recover on his Complaint.<sup>1</sup>

4 The Verified Second Amended Complaint (the Complaint) in this action states three causes  
5 of action for declaratory relief, waste of public funds and nuisance. The declaratory relief sought in  
6 the prayer of the Complaint is to have the various title conveyances discussed below vacated, for a  
7 declaration that the City and Association have the duty to enforce land use restrictions and to remove  
8 “illegal improvements” from Area A, and for an order enjoining the City from enacting a “special  
9 open space, privately owned zoning district for the sole benefit of Area A recipients” or “enacting  
10 other legislative solution authorizing the erection and maintenance of improvements on Area A.” As  
11 to the second cause of action, the prayer essentially seeks an order enjoining the City from taking any  
12 other action for the benefit of Area A recipients; and the third, for nuisance, asks for a permanent  
13 injunction enjoining Area A recipients from “using Area A for private purposes and compelling the  
14 Area A recipients to restore the parkland.” The Complaint also seeks a ruling that this litigation has  
15 vindicated an important public right (which this court finds that it has), for attorney fees and costs and  
16 “for such other and further relief as the Court may deem proper and just.”

17 The nature of the judgment that the court is prepared to render is generally to provide  
18 declaratory relief to the effect that the City and the Palos Verdes Homes Association, Inc. (hereinafter  
19 “the Association) both engaged in *ultra vires* acts, with the City “aiding and abetting” and acting in  
20 an arrangement and effort to see Area A, the land in issue in this case, transferred to a private party  
21 in violation of the deed restrictions on that parcel and the duty owed to all other landowners in the  
22 City, and with the Association ultimately making the actual impermissible transfer to a private party,  
23 Thomas J. Lieb, as trustee of the Via Panorama Trust U/DO May 2, 2012, Together with Trusts for  
24

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25  
26 <sup>1</sup>As the court has previously noted in hearings on various issues, the documents  
27 establishing the land grant which formed the foundation for the creation of Palos Verdes Estates  
28 include at some points references to the fact that “residents” as well as property owners will also  
have the right to enforce the parkland deed restrictions, however, since there is not consistency in  
the documents and continuity in this regard, the court is not inclined to attempt to enforce these  
provisions, particularly in the absence of discussion by the parties.

1 the Benefit of Related Parties (hereinafter defendant Lieb).<sup>2</sup> Further, the City cannot issue “permits”  
2 as called for in Article V A of the Memorandum of Understanding (the “MOU”), entered into  
3 between the City, School District and private parties as is more fully discussed below, and is enjoined  
4 from doing so since the deed restrictions on and as to Area A prohibits any such walls from being  
5 constructed on the property in issue. No legal authority has been cited to the court which would  
6 establish any right in the City to take any such action.

7         The current “owner” (holder of title) to Area A, apparently Mr. Lieb as trustee,<sup>3</sup> will be  
8 ordered to transfer title back to the Association because the court is going to vacate the deed provided  
9 to him by the Association, and, should he fail to do so, the Clerk of the Court will be ordered to  
10 execute a deed in his stead. The Association will, in turn, be enjoined from re-transferring the land  
11 again to any private party and ordered to hereinafter enforce all deed restrictions in the manner called  
12 for in the “establishment documents” *infra.*; it will also be required to remove all of the illegal  
13 constructions on the property put there by the Lugliani defendants and/or their predecessors in  
14 interest; and the Lugliani defendants will be enjoined from any future actions in violation of the deed  
15 restrictions on Area A in conjunction with a declaratory ruling as to the impropriety of the actions  
16 they have taken thereon.<sup>4</sup>

17         In addition, this court is prepared, pursuant to the prayer for such additional relief as the court  
18 deems proper and just, to include in its declaratory relief ruling an injunction prohibiting the City and  
19 the Association from entering into any future contracts and from taking any other actions in the future  
20 to eliminate the deed restrictions as to all properties governed by the “establishment documents”  
21 described below, other than as those documents provide for specific votes to be taken among property

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23         <sup>2</sup>The court has never seen a trust designated in this manner. It is unclear to the court  
24 whether Mr. Lieb purported to take title to Area A as the trustee of one trust, the Via Panorama  
25 trust or some other additional trust or trusts. The parties will be asked to clarify this issue  
26 because the court has not been provided with the trust instrument or instruments in issue.

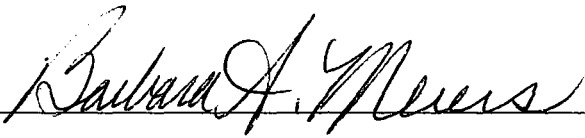
27         <sup>4</sup>The MOU and the evidentiary filings made in this case are unclear as to whether or not  
28 the retaining wall in issue is actually on Area A or some other parcel which is contiguous to  
property owned by defendants Lieb and/or Lugliani. Further documents will be requested in this  
regard if not all violations of the restrictions are precisely on Area A.

1 owners in the development. The court is inclined to include this relief because this is now the second  
2 lawsuit involving exactly the same issues where exactly the same pronouncements and rulings as to  
3 the inviolability of the deed restrictions in issue have had to be made, at great cost to the courts and  
4 property owners and others giving rise to a situation where the need for such litigation ought to be  
5 or must be brought to an end. No one should again have to litigate to establish the binding and  
6 significant nature of the deed restrictions in the Palos Verdes development.

7         As an aside, after preparing this entire document, the court took a look at the statement of  
8 decision that Judge Fruinn wrote in case number BC431020 and was astonished, to put it mildly, that  
9 he had addressed the same equitable servitude and condition subsequent law as this court has found,  
10 *infra*, controls, and even ruled on the merger and many of the other arguments made herein, but in  
11 that case with the Association advocating the positions of its opponents in that case and in apparent  
12 complete opposition to those it has now espoused here. The doctrine of judicial admissions also  
13 known as “judicial estoppel,” in this court’s view, prohibits such reverse and inconsistent contentions.  
14 Having ultimately discovered that Statement of Decision, the reasoning and authorities cited and  
15 utilized by Judge Fruinn being identical and in some areas supplemental to what this court has  
16 determined and discussed are incorporated by reference as exhibit B hereto along with the judgment  
17 in that matter.

18         The court’s general reasons for its decision are stated in the attached Discussion and  
19 Rationale.

20  
21 Dated: June 26, 2015

Hon.   
Judge of the Superior Court

23 /  
24 /  
25 /  
26 /  
27 /  
28 /

1 DISCUSSION AND RATIONALE

2 **Preface:**

3 Before getting into the merits of any of the pending motions, the court believes it appropriate  
4 to address any lingering “law of the case” issues. This action “began” as a Petition for a Writ of  
5 Mandate which was subsumed in the plaintiffs’ Complaint (as opposed to being filed as a separate  
6 Petition) as the plaintiffs “Third Cause of Action.” The subject of that proceeding as now was a  
7 dispute over the right and power to make various dispositions of land in Palos Verdes (“Area A”)  
8 where deed restrictions on that Area create limitations on the land’s use to being used as parkland  
9 along with various other related deed restrictions, including but not limited to that it cannot be  
10 transferred, generally speaking, to any private party along with building restrictions, etc.

11 Issues relating to the viability of such restrictions as to two similar parcels, parcels C and  
12 D-- similar to the Area A parcel in that they had essentially the same deed restrictions-- had already  
13 been addressed in a prior action between the Palos Verdes Peninsula Unified School District (“the  
14 District”) (Plaintiff) and the Association (Defendant) in which the District sought to have these deed  
15 restrictions found to be no longer applicable leaving the District free to apply the land to other uses,  
16 etc. That action was brought in another department of this Superior Court in case number BC  
17 431020. The court there ended up holding that all the deed restrictions remained in full force and  
18 effect and continued as restrictions on the land’s use with broad reasoning which can only serve to  
19 support the conclusion that any and all such restrictions were and would be valid as to all Palos  
20 Verdes properties bearing such restrictions.

21 When an appeal was filed from the judgment in that case, all parties to that action agreed,  
22 while the appeal was pending, to enter into a settlement agreement (the Memorandum of  
23 Understanding, hereinafter the “MOU”) which they did, and which also included the private parties  
24 as well as the City defendant involved in this case. That contract provided for the District to convey  
25 parcels C and D to the City and for the City to transfer Area A, the parcel in issue in this case, to the  
26 Palos Verdes Homes Association (hereinafter “the Association”) and for the Association to then  
27 transfer it to a private landowner, Mr. Lieb as trustee for the Via Panorama Trust U/DO May 2, 2012  
28 as that trust’s own private property (not restricted parkland), in return for other consideration

1 including but not limited to the payment of a substantial sum of money (\$2,000,000 from the private  
2 landowners, Mr. Lieb and the Luglianis.

3         These private parties, at least defendant Lieb, by means of this “settlement agreement  
4 transaction” received title to the land in issue, and the Luglianis participated in the MOU apparently  
5 because Area A is contiguous to their own private parcels and because they had already placed  
6 structures on it before obtaining any title which actions violated the building and parkland  
7 restrictions on the land and which structures included a retaining wall, a gazebo, a sports court or  
8 area, etc. utilized by the Luglianis. This “settlement” transfer to the private parties was obviously,  
9 on its face, a violation of the restrictions upon the parcels in question ever being transferred to  
10 private parties (the prohibition does not use the term “private parties” but that is clearly within its  
11 meaning since it restricts transfers of the park land parcels essentially only to municipalities or others  
12 capable of handling and managing park land are permissible transferees).

13         The mandate “petition” (as part of the Complaint in this action) by the named plaintiff in this  
14 case followed. However, it was very unclear as to the relief sought, how the relief was to be provided  
15 etc. As a result, the ruling on the mandate petition was also unclear.

16         However, what is clear from the ruling of the writs and receivers judge, Judge O’Brian, who  
17 handled the writ aspects of this case (see, attached Exhibit A) is that; 1) he made a ruling on the  
18 mandate third cause of action as with regard to the plaintiffs’ requested relief as against the City only  
19 and never ruled one way or another on the writ issues as to the Association, and, 2) he struck plaintiff  
20 Harbison as a plaintiff in the action, and, therefore, made no ruling at all and could make no ruling  
21 on Mr. Harbison’s writ efforts or any other aspect of Mr. Harbison’s claims for relief on the  
22 mandamus issue and elsewhere in the action since Mr. Harbison was essentially dismissed as a  
23 plaintiff.<sup>5</sup>

24         In this January 6, 2014 ruling, the court did not explain why it believed that no evidence could  
25 be produced to establish that the City’s conduct in issue was “ministerial” and not “discretionary” or  
26

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27  
28 <sup>5</sup>As Exhibit A reflects, even though the “Writs and Receivers” court dismissed Mr.  
Harbison, it did so without prejudice to him being able to return later as a plaintiff in the case  
with regard to the rest of the Complaint—which he did.

1 for his dismissing Mr. Harbison's claims, but this is not entirely surprising in light of the lack of  
2 clarity of the pleadings before the court.

3 This lack of clarity, in this court's view, resulted in large part from the ever increasing  
4 lawyers' practice of not filing Petitions for Mandate separate and apart from any civil Complaint.  
5 As a result, the arguments being made for civil relief, such as declaring actions to be void for various  
6 reasons, become, and in this case became, mixed in with what was being sought as mandamus relief.  
7 For example, plaintiffs relied on Code of Civil Procedure (hereinafter "CCP") section 1085 as being  
8 the statutory basis for their mandate petition as against the Association. However, that statute  
9 provides in pertinent part as follows:

10 (A) A writ of mandate may be issued by any court to any inferior  
11 tribunal, corporation, board or person, **to compel the performance  
of a duty resulting from an office,** etc." [Emphasis added]

12 Yet, plaintiffs stated at the very outset of their complaint that the purpose of their Complaint was to  
13 have the court invalidate only certain portions of a "private agreement" (referring to the settlement  
14 agreement). Plaintiffs went on to contend at page 16 of their First Amended Complaint (FAC) that  
15 the transfer of the property in issue was "void" and that, therefore, the City was the owner of the  
16 properties in issue and that, as such, the court through mandamus could make an order compelling  
17 the performance of the duty as owner to remove encroachments.

18 The problem with this is that it put the cart before the horse. A mandamus court does not  
19 generally pass on the validity of already performed contracts--it cannot. What plaintiffs needed was  
20 to first obtain a ruling, perhaps through declaratory relief which is entitled to a trial setting preference,  
21 that the settlement contract was void in whole or in part, and to then pursue a remedy, if title was  
22 thereby placed back in the City's hands, of seeking to have the City compelled to enforce the deed  
23 restrictions on its land. In short, in this court's view, plaintiffs' mandamus action in this case was  
24 premature and confused because it was mixed in with civil claims to have the validity of the  
25 settlement contract adjudicated, which really needed to be decided first, before any mandamus effort  
26 on the theories that plaintiffs was advancing, could be pursued. Once a court decided whether the City  
27 was the landowner, the court could have entertained the issue of what actions the City as property  
28 owner was then to take with regard to implementing the deed restrictions attached to the land. But,





1           **1. The Declaration No. 23 of Establishment of Local Protective Conditions, etc. Dated**  
2 **1923 but apparently executed in 1925 (Exhibit A)**

3           In this document, page 8, it recites that “the power to interpret and enforce certain of the  
4 conditions, restrictions and charges set forth in this declaration is to reside in Palos Verdes Homes  
5 Association, a non-profit, cooperative association and in Palos Verdes Art Jury....” But, it goes on  
6 to state therein that the Bank of America thereby established a local plan and

7                           “fixed local protective restrictions, conditions, covenants,  
8                           reservations, liens and charges upon and subject to which all lots parcels and  
9                           portions of said tract shall be held, leased or sold and/or conveyed by it as  
10                          such owner, each and all of which is and are for the benefit of all of said tract  
11                          and of each owner of land therein and shall inure to and pass with said tract  
12                          and each and every parcel of land therein and shall apply to and  
13                          bind the respective successors in interest of the present owners thereof, and  
14                          are and each thereof is imposed upon said realty as a servitude in favor of said  
15                          property and each and every parcel of land therein as the dominant tenement as  
16                          follows:”

17           The document then goes on to state the various restrictions for use of land in the grant (which  
18 was given by a private donor in or about 1923 and put in the hands of Bank of America to run and  
19 develop and manage as trustee and title recipient to act on behalf of the grantor in the form of a trust--  
20 see, Exhibit A “Protective Restrictions” from Bank of America, Trustee) as does the summary of  
21 Protective Restrictions, undated, also in the Exhibit).

22                           At page 11 of Declaration 23, the document further states:

23                           “Section 18. Right to Enforce: The provisions contained in  
24 this Declaration shall bind and inure to the benefit of and be  
25 enforceable by Bank of America, Palos Verdes Homes  
26 Association, the owner or owners of any property in the tract  
27 their and each of their legal representatives, heirs, successors  
28 and assigns and any failure by Bank of America, Palos Verdes  
Homes Association or of any property owner...to enforce any  
of such restrictions, conditions, covenants, reservations, liens  
or charges shall in no event be deemed a waiver of the right  
to do so thereafter.”

29           Section 12 of that same document further states with regard to reversions that should title  
30 “revert” to Bank of America (i.e., end up back in its hands due to violations of restrictions or other  
31 reasons):

32                           “Each and all of said restrictions, conditions, covenants reservations,  
33 liens and charges is and are for the benefit of each owner of land (or  
34 any interest therein) in said property and they and each thereof shall inure to  
35 and pass with each and every parcel of said property, shall apply to

1 and bind the respective successors in interest of Bank of America. Each  
2 grantee of Bank of America of any part or portion of the said property  
3 by acceptance of a deed incorporating the substance of this Declaration  
4 either by setting it forth or by reference therein, accepts the same subject  
5 to all of such restrictions, conditions covenants, reservations of liens...A  
6 breach of any of the restrictions...shall cause the real property upon which  
7 such breach occurs to revert to Bank of America or its successor in interest  
8 ... as owners of the reversionary rights herein provided for; and the owner  
9 of such reversionary rights shall have the right of immediate re-entry  
10 upon such property in the event of any such breach; and as to each lot  
11 owner in the said property, the said restrictions, conditions, and covenants  
12 shall be covenants running with the land, and the continuance of any  
13 such breach may be enjoined, abated or remedied by appropriate  
14 proceedings by the owner of the reversionary rights or by such owner  
15 of other lots or parcels in said property ....”

9 The document on page 13 goes on to state that the Association can enter and abate without  
10 being guilty of trespass and in Section 14, page 13 that every violation of a restriction “in whole or  
11 in part” is a nuisance which can be abated by the Association “and/or any lot owner subject to the  
12 jurisdiction of the...Association, and such remedy shall be deemed cumulative and not exclusive.”  
13 This right to enter and abate by all homeowners is repeated at page 11, Section 18, along with the  
14 additional statement that the provisions of the Declaration not only inure to **but bind** all of the  
15 homeowners, the Association, Bank of America, etc.

## 16 **2. Untitled Document re Tract 8652--page 15a**

17 This appears to be an amendment to some earlier document or documents which states that  
18 it is being executed in contemplation of the Bank transferring several parcels of land and states that  
19 “in addition to and supplemental to the Basic Plan set forth in Declaration No. 1, it is now  
20 establishing a local plan for Tract 8652 as to which it is imposing various conditions and restrictions,  
21 but with the important part of this document for our purposes being the reiteration in it that all of the  
22 restrictions, etc. imposed on all of the lots:

23 “...shall be held for...and each and all of which is and are for the benefit of  
24 all of the tract and of each owner of land therein and shall inure to and pass  
25 with said tract and each and every parcel of land therein and shall apply  
26 to and bind the successors in interest of the present owners thereof and are  
27 and each are imposed upon said realty as a servitude in favor of said  
28 property, and each and every parcel of land therein as the dominant  
tenement or tenements as follows....”

## 28 **3. Declaration No. 1 (1923, recorded 1925) Declaration of Establishment of**

1 **Basic Protective Restrictions...Affecting Real Property to be known as ...Parcels A and B**

2 Exhibit A, at page 17, sets forth that the Association is a non-profit corporation, and goes on  
3 to discuss its purpose and the conduct of its affairs. It provides at Section 5, p. 22 for the  
4 homeowners to remove the Board of Directors if it fails to act, and establishes various areas of use  
5 including area F, restricted to public and semi public use. Article VI of the document is important  
6 because it provides at Article VI, Section 1, p.38 that:

7 "All of the restrictions, etc., shall continue and remain in  
8 full force and effect at all times against said property and  
9 the owners thereof subject to the right of change or modification  
provided for in Sections 2 and 3 of Article VI hereof..."

10 And goes on to state that this term would continue automatically, first until 1960 and thereafter  
11 would be automatically renewed for 20- year terms unless extinguished (which has not happened to  
12 date).

13 Article VI, sections 2 and 3 then go on to provide that "amendments, changes, modification  
14 or termination of any of the conditions, restrictions, etc...may be made by Commonwealth Trust or its  
15 successors in interest" (it was the predecessor to Bank of America as trustee, which was in turn the  
16 predecessor in interest to the Association as holder of land and of the reversionary interest) "**by  
17 mutual agreement with the then owners of record...of not less than ninety (90) percent in area  
18 of said property and with not less than eighty (80) per cent of all of the then owners of record  
19 title of said property ....**" [Emphasis added], which statement referred to all of the deed restrictions  
20 we are dealing with in this case, including that the properties in issue could not be used for anything  
21 other than parkland, etc., and could not be transferred to any private party! Or if governed by the next  
22 paragraph, p 38, Section 3, any deed restriction set forth in a deed could be changed if then owned  
23 by the Association only by the vote of "the owners of not less than two thirds in area of all lands held  
24 in private ownership within 300 feet in any direction of the property concerning which a change or  
25 modification is sought to be made, any **approval by the Association of any such action is not valid  
26 unless there is first a public hearing thereon. Accordingly, a vote in writing and a public  
27 hearing would be necessary even if the Association held title if it wanted to change any deed  
28 restriction in any way--**as it purported to do in this case without observation of this limitation.

**4. Exhibit B--The 1933 Grant Deed from Bank of America to the Association**

1 This document grants title to the Association, it appears, as to all tracts and parcels which the  
2 Bank previously held but subject to every provision, restriction, etc. originally established by the  
3 Declaration of Establishment of Basic Protective Restrictions from 1923 and all of the amendments  
4 thereafter, stating at part 3. that “the said realty is to be used and administered forever for park/and/or  
5 recreational purposes ...for “persons residing and living within...property commonly known and  
6 referred to as Palos Verdes Estates for the purpose of “safeguarding said realty...from damage or  
7 deterioration, and for protecting the residents of said Palos Verdes Estates from any uses of or  
8 conditions in or upon the said realty which are, or may be, detrimental to the amenities of the  
9 neighborhood.... In 4, it further provides that the Association could not convey property except under  
10 the terms thereof other than to a park commission or body constituted by law to take and maintain  
11 public parks, etc. with the exception, under 4(d) that it could “permit the owner of a lot abutting on  
12 such [park] realty to construct and/or maintain paths steps and/or other landscaping improvements,  
13 as a means of egress from and ingress to said lot or for the improvement of views therefrom...in a  
14 manner ...as will not...impair or interfere with the use and maintainence of said realty for park and/or  
15 recreation purposes.”

16 This document also preserved a reversionary right in the Bank as well as a right to re-enter.

17 It also reiterates that the servitudes were and are for the benefit of all landowner and that the  
18 servitude and restrictions imposed on properties were to bind all landowners as well as the Bank’s  
19 successor in interest with every parcel owner an owner of a dominant tenant with respect to every  
20 restriction placed on every property in Palos Verdes Estates!

21 **In a later document in Exhibit C, dated 1940,** the Bank quitclaimed its rights to the  
22 Association including its reversionary rights. The Association then transferred to the City, again in  
23 1940, with the City bound by all of the above, but prior thereto, in 1938, the Association transferred  
24 a portion of its property to the Palos Verdes School District, including various portions of various  
25 tracts, including parcels C and D, which is the deed which started the parties on the road to where they  
26 find themselves now

27 **6. The Grant Deed to the Palos Verdes School District of 1938**

28 This deed clearly stated as follows:

“...SUBJECT TO conditions, restrictions and reservations

1 of record; and to the express condition that the said realty  
2 shall not be used for any other purpose than for the establish-  
3 ment and maintenance of public schools, parks, play grounds  
4 and/or recreation areas and shall not be sold or conveyed  
5 except subject to conditions, restricitons and reservations  
6 of record and except to a park commission or other body  
7 suitable constituted by law to take, hold, maintain and regulat  
8 public parks and/or playgrounds; provided that easements  
9 may be granted over portions of said realty to the public for  
10 parkway or other street purposes.”

11 The land subject to these incorporated- by- reference conditions and reservations of record as  
12 well as the deed’s express conditions and limitations that it could only be used for certain specific  
13 purposes and that it could not be conveyed to others than park management bodies is the very land  
14 which the District later purported to transfer (deed over) to the City in a deal for Area A which bore  
15 these same restrictions, so that Area A could be indirectly transferred through the City to the  
16 Association and from there to defendant Lieb without adherence to the conditions and restrictions or  
17 the responsibilities of holders of park land property to all of the other property owners in the Palos  
18 Verdes development.

19 The court finds that there is no material issue of fact presented by competent evidence which  
20 would preclude the grant of a judgment to the plaintiff Harbison, et. al. as a matter of law.

21 **B. Other Facts:** The court will not go into a lengthy review of more detailed facts here  
22 because the most important pertinent facts are all set forth in the series of documents noted above  
23 (as well as others repeating the same language of limitation and rights created in individual  
24 landowners and at times to “residents”) which dated from the 1920s to the “settlement agreement”  
25 referred also referred to as the MOU which was executed in 2012, and the Lieb deed in 2012. It is  
26 the content of all of these documents on their face, already known by all and admitted in evidence on  
27 the cross-motions, which, *inter alia*, are of import in the making of this ruling.

28 The court will not attempt to further address each of these documents. However, aside from  
what has already been noted above, they generally reflect that a very wealthy individual in the 1920s  
bought up the land which is now basically “Palos Verdes.” He thereafter essentially designed a  
community, complete with ample parklands to complete his view of an “ideal habitat.” To insure that  
his plans were carried out, he, as grantor, transferred the lands ultimately to a bank, 1<sup>st</sup>

1 Commonwealth and then Bank of America, as trustee to act in his stead to carry out and implement  
2 the plan by, among other things, enforcing the deed restrictions which were placed on some parcels,  
3 requiring that those parcels be used for nothing but parkland or similar public usages (such as the  
4 School District deed noted above) and further providing, to insure that their parkland usages would  
5 be preserved, that they would not be and could not be transferred to anyone other than a public entity  
6 or similar body that had the capacity to keep and maintain them as parkland for the benefit of the  
7 entire community. Were these restrictions not observed, the “grantor” and later trustee had a right to  
8 a reconveyance back to the grantor/trustee of any and all of the non-conforming parcels in addition  
9 to re-entry rights to remove violations.’

10 Ultimately, Bank of America, acting as the trustee, provided a “grant deed” to the  
11 Association, but it contained reversion rights still vested in Bank of America. Accordingly, later, as  
12 to these reversion rights, rather than a grant deed, the Bank issued a quitclaim deed by which it  
13 “quitclaimed” all of its rights as the “grantor” (the term used in the original and follow up documents  
14 to refer to the original owner and then the trustee in his stead which created and governed the property  
15 interests in question) to the Palos Verdes Homes Association, including those rights to carry out a  
16 reversion of violating properties. Pursuant to this quitclaim, all have regarded the Association,  
17 standing in the shoes of the grantor as its successor in interest, as having the above-noted  
18 reversionary right and obligation, originally held and retained by the grantor, to recapture title to any  
19 property where the deed restrictions noted above have not been observed so that the Association could  
20 cure the defalcations—that is until the Association conveyed all of its rights and title to the lands in  
21 issue to the City.

22 All of the documents before the court which govern the creation and continuation of this land  
23 grant further reflect that it was not only the “grantor” and then later the Association that had the  
24 ability to insure that the parkland lots would be protected. These documents additionally provided  
25 over and over, as noted above, **that any property owner within the land grant area (and at times**  
26 **additionally any “resident,” a broader concept) could act to eliminate any wrongful use as a**  
27 **“nuisance” and to otherwise act to enforce the restrictions and conditions of all deed.**

28 All of the documents additionally reflect a clear strong policy and intent that these parkland  
restrictions were created and were to be enforced so as to benefit the community as a whole and each

1 and every one of the other property owners--a policy so strong that it even embraces that entries to  
2 remove violations of restrictions cannot and will not be deemed trespasses and that any such violation  
3 is per se a "nuisance." These positions are also reiterated in the documents creating and governing  
4 the actions of the Association.

5 These documents also reflect that there were (and are) provisions for the Association (now  
6 also in the grantor's shoes) to make modifications to the deed restrictions, but those provisions, as  
7 set forth above and elsewhere, **call for votes to be taken and approval obtained by other**  
8 **landowners, with the number and identity dependent in part on the change sought.** However,  
9 the Association did not follow any of the "legal procedures" called for in these documents to  
10 effectuate any alteration in the nature or required implementation of the deed restrictions when it  
11 granted the land in issue to defendant Lieb. These "establishment documents also provide that any  
12 act taken by the Association in this regard without first following these procedures is **void**, meaning  
13 *void ab initio*.

14 Mr. Harbison has attested, and it is not disputed, that he is such a property owner.  
15 Accordingly, under these various provisions he has the standing to sue and a clear cause of action as  
16 do other property owning members of Citizens.

17 As noted infra, after a series of transfers of parkland- designated parcels by various parties  
18 in the course of a settlement of a lawsuit, the Association created a deed by which it purported to  
19 transfer parkland- designated property which bore the restrictions set forth above to a private party,  
20 the Lieb defendant, in violation of the restrictions and conditions of the deed and also further acted,  
21 ultra vires, without following the procedures requiring votes of property owners in order to lawfully  
22 act, by additionally inserting into the September 2012 deed from the Association to the Lieb  
23 defendant, words stating, that although area A is to remain open space "it is the intent of the  
24 parties...that (recipients of the deed) may construct any of the following, a gazebo, sports court,  
25 retaining wall, landscaping, barbeque, and /or any other uninhabitable 'accessory structure.

26 The Association had no ability to act in this manner for even though it gave lip service to  
27 the existing restrictions by saying that the existence of the protective restrictive covenants was still  
28 acknowledged, this "added on" language as to what the new owners could do regardless of the  
restrictions on the face of the deed was a blatant attempt to retroactively approve constructions these

1 private parties had long since stuck on the parcel, the retaining wall, woods, sports area, gazebo, etc.  
2 (and which they had been repeatedly been asked to remove by the City, supported by the Association,  
3 as being in violation of the restrictions). By these means, the Association attempted to eliminate the  
4 parkland restrictions and give leave to the holders of its deed to do various prohibited acts.

5 This, as is more fully discussed below, it cannot do.

6  
7 **II. THE COURT NEED NOT FIND THE**  
8 **SETTLEMENT AGREEMENT TO BE VOID**

9  
10 There is a great deal of case law dealing with the fact that municipalities , and in fact all forms  
11 of government entities, wear two hats. On one hand they may be viewed as exercising sovereign  
12 powers, such as promulgating legislation, and on the other they may act in the same capacity as any  
13 individual, which is the role they play when they enter into contracts, even though the power to  
14 contract is a general power vested in the municipality. See, Los Angeles Unified School District v.  
15 Great American Insurance Company (2010) 49 Cal.4th 739,748; Wunderlich v. State (1967) 65  
16 Cal.2d 777, 782; Souza & McCue (1962) 57 Cal.2d 508. Accordingly, once they enter into a contract,  
17 they are responsible and to be held liable on the same terms as any other private party.

18 In this case, the City entered into a contract with other parties, just as it might when  
19 contracting to buy widgets for a construction job or to lease office space. There is, therefore, in this  
20 court's view, no question or issue as to whether or not the City and the Association and the District  
21 and the LL defendants had the right or power to enter into a contract. But, the fact that they "could"  
22 contract, and even if the City had the blessing of the City Council or other governing party in deciding  
23 or acting to do so, it does not alter the fact that these parties could not do what the contract called for  
24 them to do.

25 What the City and Association offered by way of performance under that contract was not  
26 lawful--to wit, the transfer of property (Area A) from the City to the Association and from them to  
27 defendant Lieb, a private party, much less their agreeing and purporting to change or "modify" the  
28 deed restrictions with which these parcels had been burdened for over 50 years. These acts could not  
be lawfully done because such promised acts, if carried out, was and would have been ultra vires



1 acts, barred by the deed restrictions burdening the land which they intended to convey, in violation  
2 of the public trust and the trust terms which led to the creation of all of the parkland restricted parcels  
3 in Palos Verdes, as well as the City's obligations which it accepted when it purchased the land from  
4 the Association. Such performance/acts by these parties is also barred by considerations of public  
5 policy.

6 Deeds are also deemed to be contracts of a sort, and by their actions, the City and Association  
7 were acting to breach their contractual obligations as title owners under these deeds not only to the  
8 party from whom the deed was obtained and from whom the deed was accepted along with an  
9 acceptance of all of its conditions and restrictions, but also to all of the other property owners in the  
10 Palos Verdes development as, if you will, third party beneficiaries and indirect parties to these "deed  
11 contracts." See discussion, infra.

12 The court does not need to void the contract or, in this court's view, any part of it in order to  
13 enjoin or otherwise address as law and equity may dictate the conduct of the parties proposed in their  
14 agreement (MOU) and/or as then subsequently carried out because of their private contract among  
15 themselves.

16 By rough analogy, if neighbor 1 entered into a contract with a contractor corporation to do  
17 a whole series of remodeling tasks on his or her property and included an agreement that the  
18 contractor would also tear down the fence of neighbor 2, nothing would impair the ability of neighbor  
19 2 to come into court against the contractor to show that the fence was well within his or her property  
20 line and to enjoin it from tearing down the fence and/or even from requiring it to rebuild that portion  
21 which it had already destroyed. There would be no need for neighbor 2 to join neighbor 1 or to seek  
22 to invalidate its contract with the contractor. The contractor and neighbor 1 could be left to work out  
23 between themselves what they want to do in light of a court's intervention and prevention of  
24 performance by the contractor creating an impossibility of performance on the contractor's part.

25 Accordingly, although the District could properly and lawfully transfer title to land from itself  
26 to the City (because the deed restriction does and did allow transfers to government entities and/or  
27 those otherwise equipped to maintain and "run" private parks), the City could not act in concert with  
28 the Association or anyone else to eliminate deed restrictions on any deed it conveyed to the  
Association just as the Association could not eliminate or change the restrictions by "fiat" as it has

1 attempted to do by means of its deed to defendant Lieb.

2 Plaintiff argues that the transfer to the Association from the City was itself "ultra vires," etc.  
3 and should be reversed, saying that the Association is not now equipped to manage parkland and that,  
4 this being the case, it is an unacceptable transferee under the language of the restrictions, but the  
5 court has no evidence of that fact other than plaintiff's arguments. To the contrary, all of the  
6 documents before the court, including the Association's "charter" and by-laws reflect that the  
7 Association has the power to levy assessments from homeowners within the Association's purview  
8 in order to do all that it is charged with doing with regard to all of the properties governed by the  
9 Association and/or held by it. The actions that this court will now be requiring of it are clearly acts  
10 within its purview to perform, indeed, based on all of the documents before the court, it has an  
11 affirmative duty to perform them and cannot do otherwise. This in the court's view would make acts  
12 to restore the parkland in accordance with the restrictions a proper subject of an assessment of some  
13 sort.

14 The question then is whether this court should first order that the deed or deeds to the  
15 defendant Lieb is null and void and order the deed documents canceled and vacated (or order in  
16 conjunction therewith that the Lieb defendant execute a deed back to the Association, having the clerk  
17 of the court do so if they will not in order to keep the chain of title cleaner) and then find that the  
18 deed from the City to the Association is null and void (i.e., reversing the City's improper act in  
19 performance of its contract) and put title back in the City or simply carry out the disenfranchising  
20 process by causing title to now go back only as far as the Association. The court has opted for the  
21 latter course,

22 It is said to be a "maxim of jurisprudence" that the law will never require a "useless act." In  
23 this case, the City received a deed to Area A many many years ago. During that time, it issued orders  
24 to the Lugliani parties and/or their predecessors to remove the items they had constructed on the City  
25 land (i.e., this land restricted to parkland), but then never followed through or acted beyond sending  
26 out the notices to perform and of the City's order to the Luglianis to remove the edifices, sport court,  
27 etc. When there was no compliance with these notices, the City did nothing.

28 In addition, the Association never stepped in to take the matter out of the City's hands by  
exercising its "reversionary" rights (duty) so nothing happened over a period of many many years to

1 protect this land as parkland subject to all of the restrictions of use that apply thereto. The court has,  
2 therefore, concluded that to pass title back to the City under these circumstances would be just such  
3 a “useless act,” not to mention that trying to enforce any judgment in this regard (i.e., to make the  
4 City act to remove the improper constructions and trees) would be equally problematic--possibly  
5 leading to more mandamus petitions, etc., which even then might not be effective since a Writ and  
6 Receivers court might conclude that how a City is to comply with such an order, involving issues  
7 such as how many trees are to be removed and in what manner, etc., involves too many “discretionary  
8 decisions” to be the subject of a writ, leaving the plaintiff to potentially have to sue all over again to  
9 get compliance with the judgment.

10 The court is, therefore, ordering instead that the Association shall receive back title and a deed  
11 from defendant Lieb, and that the title ultimately vested in the Association will be to the land with  
12 all of the restrictions restated on the deed as they originally appeared going back to when the  
13 Association first had title to Area A even before its transfer to the City with absolutely no  
14 modifications or diminutions of those restrictions as were set forth on the deed or deeds ultimately  
15 furnished by the Association to the defendant Lieb. This will probably require an additional quitclaim  
16 deed as well. The order will further provide that the Association is to within 90 days, take down each  
17 of the not permitted structures and obstructions in issue, to wit, the trees and retaining wall, gazebo,  
18 sports, court, etc.

19 However, the court notes that there is an exception for private property owners to do some  
20 limited construction on the types of restricted parkland as are in issue, as is set forth more fully above  
21 in the quotes from the pertinent “establishment” documents where such actions would serve the  
22 public good, for example, to put in a road to increase access, etc. This court is, therefore, inviting  
23 the parties to consider and address the question of whether or not, even though not specified in the  
24 paragraph or paragraphs allowing for such exceptions, the retaining wall, much like an access road,  
25 would increase the benefit to the public with regard to this “soon to be again” parkland, such that the  
26 court should not require its elimination and should treat it as being within the purview of this/these  
27 “exception” paragraphs.

28 As to whether or not the Association can assess and/or levy the Luglioni defendants for the  
costs of this removal or can obtain the money to take the actions required from all property owners

1 in the development, this court expresses no opinion at this time because no cross-action was filed  
2 against them for contribution or indemnity, etc. However, it seems that the Association, at the least,  
3 might well have an action for indemnity against the Luglianis once the money in issue has had to be  
4 spent. But whatever may ultimately be the case, funding, is not right now to be an obstacle to the  
5 court's order to the Association which will be to forthwith eliminate the offending structures and  
6 restore the land as it was before any of the impermissible violations of the deed restrictions.

7 The actions all of the Association and City in carrying out the transferring of title to the  
8 properties in issue to defendant Lieb in performance of a contract were "*ultra vires*" and must be  
9 reversed; even if these parties had the "power" to make an agreement, they lack the right or power  
10 to have engaged in the acts of performance they agreed upon.

11 The contract itself, accordingly, having been made, still exists. If the Lugliani and Lieb  
12 parties choose to sue on it (perhaps because they are out \$2,000,000 unless the City and other  
13 recipients return the money), to obtain damages for the breach by the City and Association and  
14 possibly others (which promises to perform the City and Association will have breached as a result  
15 of this ruling), the City and Association might or might not have a defense based upon  
16 "impossibility" due to this order, or, perhaps a court might find that if these private parties were in  
17 *pari delicto*, they would not be entitled to relief. However, this court need not be concerned with any  
18 such possible aftermath or with what might take place between all parties to that contract once the  
19 actions taken by the City and Association are reversed.

20  
21 **III. THE DEFENSES TO THE MOTION AND**  
22 **THE ARGUMENTS OF THE CROSS-MOTION**

23  
24 **A. The City Opposition and Cross-Motion**

25 The City's Opposition and its Cross-Motion essentially consist of the argument that since the  
26 City no longer owns the land, no judgment or order would be properly directed at it, and a judgment  
27 should be rendered in its favor. As noted above, this court does not agree. Moreover, should the  
28 court be in error in letting the title pass now back into the Association and in being able to require it  
to enforce the deed restrictions as opposed to the City, then as a part of the Declaratory Relief action,

1 with a finding having been made of an *ultra vires* transfer by the City, it might well then be that the  
2 appellate court would choose to return title to the City. The City should not be out of this case. There  
3 are also remaining issues between the property owners and the City with regard to restricted  
4 properties which need to be definitively resolved now before further litigation ensues.

5  
6 **B. The Association, Lugliani and Lieb Opposition Filed 5/15/15**

7 The Association and LL defendants oppose plaintiff's motion on many grounds making the  
8 following arguments:

9 1. As a member of the Association plaintiff is bound by its settlement agreement (the  
10 MOU): The court rejects this argument. As is more fully set forth below, the various  
11 documents creating and governing the Palos Verdes creation and the property  
12 restrictions as a part of the plan, set forth an independent separate right of action in  
13 every single homeowner (and at times stated so broadly as to include "residents" as  
14 well) to pursue by means of a nuisance action and in other modes any violation of  
15 the parkland restrictions in the deeds. The court has already quoted language from  
16 various recorded documents which relate to the land in issue to this effect, *supra*.

17 Since these documents all also provide for a separate and distinct right of the  
18 Association to act to eliminate violations, even utilizing means such as the ability  
19 to regain title to the misused land which individual property owners or residents  
20 cannot use, this court is of the view that the only reasonable interpretation of these  
21 documents is that they were intended to and went out of the way to provide for the  
22 separate and independent rights of property owners and residents to proceed on their  
23 own as a back-up just in case the Association did not act or would not act to protect  
24 their and the community's interests. Were this not the case, there would be no reason  
25 to include these independent rights of action in each and every landowner and even  
26 residents (who are not members of any Association). The above-noted documents  
27 even refer to these property owner rights as being cumulative with regard to the  
28 Association's right to act.

Plaintiff property owner (and to the extent allowed actionable rights in some

1 documents, residents) are also third party beneficiaries in every land transaction with  
2 regard to land which is and was a part of the original grant whenever title exchanges,  
3 including but not limited to sales, of restricted properties are involved, given that on  
4 the face of the deeds and in all of the recorded documents relating to all properties in  
5 the grant with restrictions, any and all who acquire property within the project are on  
6 notice that all other owners (and residents) are to be benefitted by the restrictions on  
7 property use set forth in the various deeds which are being transacted and will have  
8 a right to enforce them. Deeds are treated like contracts under the law, and,  
9 accordingly, third parties may have enforceable rights arising out of them.

10  
11 2. Plaintiffs who have no property ownership have no standing. The evidence  
12 before the court shows that all but about 10 members of the CITIZENS FOR THE  
13 ENFORCEMENT OF PARKLAND COVENANTS are in fact either property owners  
14 or residents. This being the case, the court is of the view that no law has been  
15 produced that indicates that in order to be a proper "group" plaintiff, every member  
16 of the group has to be individually qualified to act. For example, the ACLU might  
17 bring suit even though many of its members are not up to date in their dues, or the  
18 Association here can act, even though some of its "members" are no longer qualified.  
19 In short, so long as some of the members of this group are qualified to act, which  
20 does not seem to be contradicted by opposing evidence, the CITIZENS can proceed.  
21 But, be that as it may, of course, there is no question but that plaintiff Harbison is a  
22 property owner within the development and as such entitled to proceed.

23  
24 3. Pursuant to the Doctrine of Merger as set forth in Civil Code (CC) sections  
25 803 and 811, once the property was deeded by the City to the Association, the merger  
26 of title in the holder of both the dominant and servient tenement holders extinguishes  
27 the "easement."<sup>6</sup>

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<sup>6</sup>This position taken, in this court's view, totally inconsistent with the Association's position in the School District versus Association case is barred by principles of judicial

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The defendants seem to assume that because there are restrictions and conditions that limit the use of the land in issue that what we are dealing with is easements, and that these “easements” are governed by sections 801 through 811 of the Civil Code. However, that is not the case. Before discussing what they are, the parties should note that even within the above-noted “establishment documents”, a clear distinction is drawn between “easements” which those documents refer to as allowances for the construction and continued existence of such structures as power poles and lines, roadways, etc. and the type of dominant estate it refers to in connection with the restrictive conditions placed on deeds, etc. which it vests in all property owners with a right to enforce those restrictions.

If we just look to the term “easements,” as that term is used in the CC we can see that just as comports with general experience, an easement creates a limited right to the use or enjoyment of another’s land--not a general restriction on its use. In fact, CC section 801 sets forth a list of those “rights to use,” and nowhere is there a restrictive covenant which limits the uses to which land can be put of the nature involved in this case for they generally involve some sort of physical right of access or use with regard to the land of another. Defendants have not cited any authority for the application of section 811 to our situation. And, there is no provision in the law of easements for the loss of title to the servient parcel if an easement right is violated.

This is because what we are dealing with reflects a different aspect of general real property law which includes the doctrines of covenants, conditions and equitable servitudes. In this regard, this court has always found a very old series of volumes from California Jurisprudence, Second Edition, Bankroft Whitney Company, San Francisco, 1960 to be very helpful when addressing real property issues anchored in old common law or early real property law cases.

Volume 14 of the series addressing Covenants, Conditions and Restrictions,

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estoppel.

1 pages 1-152, is particularly helpful in this area. A limitation or restriction running with  
2 the land of the type in issue does just that. Once imposed, it continues and applies to  
3 the grantor, its successors in interest and to grantees and their successors in interest.  
4 Covenants can also run with the land, but one of the essential distinctions between a  
5 covenant running with the land and a condition, as here, which is technically and  
6 most often a condition subsequent running with the land, is that the latter carries with  
7 it a reversionary right to the grantor (or its successors) to enable it to enforce the  
8 prohibition or at the least to take title back from the grantee or its successors in  
9 interest if post- imposition of the restriction or condition the restriction is violated.  
10 A covenant does not carry such a reversionary right. Such conditions in deeds are for  
11 the benefit of an entire development and every owner therein, such that they can also  
12 be regarded as "equitable servitudes," as to which this author states at 116:

13 "In view of the technical objections to an action at law brought  
14 by one not a party to the original agreement, the equity courts have  
15 developed the rule that uniform restrictions imposed for the benefit  
16 of all lots in a building tract are mutually equitable servitudes  
17 and are enforceable in the proper case by each owner in the tract. The  
18 reasoning behind this principle is that, at the time of the first con-  
19 veyance, a mutual equitable servitude springs into existence as between  
20 the first lot conveyed and the balance of the lots in the remainder  
21 of the tract. As each conveyance follows, the burden and the  
22 benefit imposed by preceding conveyances pass as incidents of  
23 ownership. A similar servitude is created by the conveyance  
24 of each successive lot, as to those lots retained by the grantor."

25 Of course, in our case, there is no need for equity to step in since every buyer  
26 of property in the tracts with which we are concerned agrees in advance and  
27 essentially contracts with all of the other homeowners based on their notice of the  
28 history of the deed restrictions and the right which these documents vest in every  
landowner to enforce the provisions of the deeds as "dominant" holders of rights,  
making these restrictions, coupled with the reconveyance rights (a characteristic of a  
condition subsequent as compared to a covenant) a condition subsequent, and in  
today's parlance, a creation of third party beneficiary rights in the holders of all other  
properties in the development.

In all events, it is clear to this court that the deed restrictions and conditions



1 of ownership set forth therein are not "easements," that they are not subject to the  
2 "merger doctrine" and that they bind each and every property owner as well as the  
3 grantor and all of his successors in interest.

4 Finally, on this point, even though no "interpretation" of documents is needed  
5 to get to the above result, if one were to look to the "establishment documents," it is  
6 abundantly clear that it is not the purpose or intent of the grant of the lands in question  
7 "in trust" as reflected in all of the restrictions in issue that if the Association obtained  
8 or reacquired title to any of the parklands, the restrictions on the land which it  
9 acquired would disappear. Quite the opposite. The entire structure and intention of  
10 the grant and related documents from the 1020's onwards was that the Association  
11 (along with other owner enforcers) would be the preserver of the parklands. Under  
12 defendants' theory, the minute the Association acted to reclaim a parcel, which it was  
13 given a right to do only to enforce the parkland restrictions, suddenly, it would have  
14 the right and ability to strip that parcel of all restrictions crying "merger" and then to  
15 pass it back to the "miscreant" now cleansed of any restrictions. In fact, why stop  
16 with that parcel? Under defendants' merger theory, were the Association to receive  
17 back from the City all of the properties previously conveyed to the City, it could cry  
18 "merger" as to them all, strip all deeds of restrictions and sell them for private housing  
19 for a substantial sum.

20 It is true that this property was not "reclaimed" by the Association; it was  
21 transferred (sold) to the Association by the City (and School District) in a token  
22 transaction, but that makes no difference. The whole settlement was clearly designed  
23 to get around a court order that reaffirmed that the deed restrictions on the School  
24 District deed in issue (and others) were and are effective and to obviate the rights of  
25 all of the other property owners in this project to protect their interests. To this court's  
26 knowledge, albeit not specifically dealing with Area A, that judgment has never been  
27 reversed. The re-deeding of this land as well as its transfer by the Association was in  
28 violation of public policy, the deed restrictions, and the entire set of mutual  
obligations imposed on all involved with the land and deeds in the Palos Verdes

1 project and was an *ultra vires* act.  
2

3 4. The Association has the right to conclusively interpret the C&Rs. The  
4 court also does not find this argument persuasive. Whatever its ability to interpret  
5 C&Rs, what its duties are with regard to the deed/ parkland restrictions in this case are  
6 not set forth only in the C&Rs. They are in all of the recorded documents in the  
7 history of the historic grant and the deeds themselves. These documents also speak in  
8 terms of rights to interpret in the Association, however, there is nothing in the  
9 language of the deed restrictions in issue to “interpret.”

10 What the Association is trying to do here is tantamount to attempting to  
11 interpret that a deed which on its face says that title is granted to Mary Jones really  
12 means that title is granted to Frank Smith. There is nothing here to interpret. The  
13 deed restrictions in issue, before the Association sought to change them in their deed  
14 to defendant Lieb, were and are as clear as day. Not only that, but plaintiff has  
15 submitted evidence which has not been contradicted which, although it is not  
16 important to the court’s decision on this point, shows that the Association interpreted  
17 the deed restrictions in issue as being clear and meaning exactly what they state--to  
18 wit, no sales other than to public entities and those able to run and maintain parkland  
19 with no use permitted except for parkland and the other uses specifically allowed on  
20 the deed.

21 In fact, this is the position advanced by the Association in case number BC  
22 431020, and under principles of judicial estoppel, they are precluded from now  
23 advancing any contrary argument. The absolutely clear restrictions and requirements  
24 still apply today and the Association was bound to carry them out and will also be so  
25 bound once title to the property in issue is back in the Association.

26 Moreover, the rights of all other landowners to act on the deed restrictions are  
27 independent of any rights or interests that the Association might have and which they  
28 have every right to bring to a court for an independent judgment.

1           5. The MOU parties must all be joined including the School District. This is rejected.  
2           It is not an indispensable party. Its contract is not being voided in its absence. Some  
3           of the actions, which happen to be part of a promised performance in a contract it  
4           happens to have participated in, are simply being prohibited. What any and all parties  
5           to the MOU want to do about the fact that they cannot perform in some respects under  
6           their contract is left entirely up to them.

7  
8           6. The Association can act in accord with the "Business Judgment Rule." In this  
9           court's view, there is no "business judgment" to be applied here. The Association,  
10          first and foremost is charged with the obligation to protect and carry out the property  
11          restrictions in issue. Since the deeds and other documents speak for themselves, the  
12          Association is bound as are all other property owners to follow them. In this court's  
13          view, the judgment in the earlier case which so found, absent that judgment having  
14          been set aside by court order or appeal, is still in effect, and even if not binding, since  
15          Area A was not in issue, this court agrees with the conclusion. There is nothing in any  
16          document that sets forth any right, by "interpretation" or otherwise to try and strip  
17          away the clear restrictions on the property in issue.

18                 Moreover, any action which would, as is discussed elsewhere in this  
19                 document, be allowed to stand for the principle that at its discretion, in the best  
20                 interests of its "business," the Association could vitiate any and all deed restrictions,  
21                 regardless of the independent rights and interests of all homeowners, is, in its ultimate  
22                 potential outcome totally antithetical to the "business interests" of all homeowners.  
23                 By eliminating deed restrictions, the Association would be acting to eliminate one of  
24                 the most valuable interests all of the homeowners in this tract possess--i.e., the right  
25                 to pass on title to property which, protected by the restrictions, will be a part of a  
26                 development where green space is insured for the benefit of all. If this could be  
27                 successfully done once, why not repeatedly, allowing the Association to convert  
28                 parkland to private ownership by negotiating more repurchases from the City or even  
                  by exercising reclaiming rights, thereby increasing its "dues base" for economic

1 benefit to itself, but at a loss to all of the supposed-to-be protected individual  
2 homeowners in the development.

3  
4 7. Deeds are to be supported. The court concurs. All deeds in this case complete with  
5 their restrictions are to be supported in that form as originally created and with all  
6 deed restrictions and conditions intact for all of the policy and other reasons stated  
7 herein. This does not include the deed to defendant Lieb which is an attempt to alter  
8 and destroy deed restrictions.

9  
10 8. As to zoning laws or changes. The defense points out that the property in issue is  
11 in a tract F plan which allows for various uses, not limited to parks, and even possibly  
12 a private residence construction. The court's response is that this is totally  
13 immaterial. The fact that there is a zoning allowance for various uses has nothing  
14 whatsoever to do with actual deed restrictions, conditions subsequent and equitable  
15 servitudes. The properties in question have deed restrictions. Whatever is a generally  
16 possible use in a particular zone or area is overridden by the fact that as to properties  
17 with a specific deed restriction, the use that a property owner can put that property to  
18 is restricted --whatever may generally be possible within the particular zone.

19  
20 9. This is not a trust case. Defendants argue that this land grant was not a trust and is  
21 not governed by authorities cited by plaintiff which involve "trust cases." However,  
22 the fact is that this development was created and vested from its outset in Bank of  
23 America as trustee (see Exhibit A, noted above). In addition, there is no need for a  
24 trust to be involved for once the deed restrictions were placed, they developed a life  
25 of their own, as governed by all of the recorded documents which govern them along  
26 with the restrictions of the faces of the deeds.<sup>7</sup>

27  
28 <sup>7</sup>Defendants argue that the plaintiff relies only on the transfer documents of 1940 from the  
Association to the City. If it does, it is in error. All of the documents relating to this  
development, some of which neither side has decided to present to the court, are material,

1           10. The City Opposition and Cross-Motion. The City's entire argument appears to  
2 be that it is no longer a holder of title so it cannot be compelled to do anything and  
3 ought to be out of the case. This court does not agree since there remains a dispute  
4 between the parties in this case as to what can and cannot be done with regard to  
5 restricted properties, the one at issue where there is an issue as to whether or not title  
6 must or should pass back to the City, as well as other similar properties still held by  
7 the City with the same or similar deed restrictions as are in issue here where the  
8 plaintiffs do not want to see a similar act done in the future by the City in complicity  
9 with those seeking to strip these properties of their protections. Rights and duties  
10 remain in issue along with the need for declaratory and even injunctive relief.

11  
12   **III. CONCLUSION**

13  
14           If we follow the defense arguments in this case to their ultimate logical limit, and in this  
15 court's view, their necessary but unreasonable conclusion, what the Association is arguing at the end  
16 of the day is that the Association is entitled to sit down with the City at any time and accept a deed  
17 back of all of the parkland properties, restricted as to uses and ability to convey, and then simply  
18 eliminate all parkland restrictions on all deeds to which they apply and sell those lots relying inter alia  
19 on their "merger," "housing developments allowed under the "F" zoning provision" and "right to  
20 interpret" and "business judgment" arguments with no restrictions whatsoever. They, bottom line,  
21 are contending that, using their business judgment "right" and "right" to interpret they can and  
22 ultimately could interpret and "business" away all parkland limitations. Why not? If they could  
23 obtain \$2,000,000 per lot, for example, and thereby enlarge the Associations budget plus obtain  
24 additional continuing fees from the new home owners might that be an exercise of "good "business  
25 judgment" for the Association as an entity? Perhaps, but it would be totally antithetical to everything  
26 intended by the original gift by the grantor, the grants and supporting documents, the creation of the  
27 Association to carry out the intents of the original grantor, the creation of the restricted deeds and  
28  

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relevant and important, and the court is not about to disregard evidence properly before it, even if  
the parties do not cite to it.

1 promised continuing parkland on which all homeowners invested in this community have a right to  
2 rely, etc. Such a end would in this court's view be and is simply untenable as both a matter of law  
3 and equity.

4       Because a summary judgment is not a final judgment, plaintiffs are to draft and submit a  
5 proposed final judgment consistent with what is expressed herein, along with any other supplementary  
6 supporting terms that they believe necessary to afford full relief plus their view as to whether or not  
7 the order to remove constructions can or cannot be legally excluded. (The court is concerned that to  
8 do so would be to do exactly what the Association and other defendants have tried to do and that is  
9 to stretch and alter the deed restrictions in this case even though the law prohibits doing so except in  
10 accord with the governing documents.) This draft is to be circulated at least 15 days before  
11 submission which is to occur on August 7, 2015 with any comments or objections to be filed and  
12 served at least 5 business days before the hearing on the Judgment to be held on August 10, 2015 at  
13 9:30 a.m. in Department 12.

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**SUPERIOR COURT OF CALIFORNIA, COUNTY OF LOS ANGELES**

DATE: 01/06/14

DEPT. 86

HONORABLE Joanne O'Donnell  
 BY ROBERT H. O'BRIEN  
 HONORABLE

JUDGE B. GREGG

DEPUTY CLERK

JUDGE PRO TEM

ELECTRONIC RECORDING MONITOR

NONE

Deputy Sheriff

NONE

Reporter

12:00 pm

BS142768

Plaintiff  
 Counsel

CITIZENS FOR ENFORCEMENT OF

NO APPEARANCES

Defendant  
 Counsel

VS

VS

CITY OF PALOS VERDES ESTATES ET

**NATURE OF PROCEEDINGS:**

NOTICE OF RULING OF MATTER TAKEN UNDER SUBMISSION

The Court, having taken the matter under submission on 1-3-2014, hereby makes its ruling as follows:

The Demurrer to the third cause of action is sustained without leave to amend.

At this time, Plaintiff has not presented any possible amendment that would establish a ministerial duty of the city to act as requested.

This case is now ordered transferred to Department 1 for re-assignment to a trial department, as there are now three remaining causes of action.

**CLERK'S CERTIFICATE OF MAILING**

I, the below-named Executive Officer/Clerk of the above-entitled court, do hereby certify that I am not a party to the cause herein, and that on this date I served the minute order upon each party or counsel named below by placing the document for collection and mailing so as to cause it to be deposited in the United States mail at the courthouse in Los Angeles

01/07/2014

MINUTES ENTERED 01/06/14 COUNTY CLERK
---

EXHIBIT A

SUPERIOR COURT OF CALIFORNIA, COUNTY OF LOS ANGELES

DATE: 01/06/14

DEPT. 86

HONORABLE Joanne O'Donnell  
BY ROBERT H. O'BRIEN  
HONORABLE

JUDGE B. GREGG

DEPUTY CLERK

JUDGE PRO TEM

ELECTRONIC RECORDING MONITOR

NONE

Deputy Sheriff

NONE

Reporter

12:00 pm

BS142768

Plaintiff  
Counsel

NO APPEARANCES

CITIZENS FOR ENFORCEMENT OF

Defendant  
Counsel

VS

VS

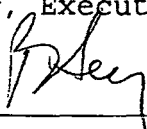
CITY OF PALOS VERDES ESTATES ET

NATURE OF PROCEEDINGS:

California, one copy of the original filed/entered herein in a separate sealed envelope to each address as shown below with the postage thereon fully prepaid, in accordance with standard court practices.

Dated: 1-6-2014

Sherri R. Carter, Executive Officer/Clerk

By: B. GREGG 

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GREGG KOVACEVICH ESQ  
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LOS ANGELES, CA 90012

01/07/2014

MINUTES ENTERED  
01/06/14  
COUNTY CLERK



SUPERIOR COURT OF CALIFORNIA, COUNTY OF LOS ANGELES

DATE: 01/06/14

DEPT. 86

HONORABLE Joanne O'Donnell  
BY ROBERT H. O'BRIEN  
HONORABLE

JUDGE B. GREGG

DEPUTY CLERK

JUDGE PRO TEM

ELECTRONIC RECORDING MONITOR

NONE

Deputy Sheriff

NONE

Reporter

12:00 pm

BS142768

Plaintiff

Counsel

CITIZENS FOR ENFORCEMENT OF

NO APPEARANCES

VS

Defendant

Counsel

VS

CITY OF PALOS VERDES ESTATES ET

NATURE OF PROCEEDINGS:

R.J. COMER ESQ  
ARMBRUSTER GOLDSMITH & DELVAC  
11611 SAN VICENTE BLVD., #900  
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01/07/2014

MINUTES ENTERED  
01/06/14  
COUNTY CLERK